

Nevada Governor's Office of Economic Development
Governor's Office of Economic Development
CDBG-CV Round #2 Grant Application
Deadline: 4/27/2021

Clark County Social Service Operation HOME! Rapid Rehousing Program

Jump to: [Eligibility](#) [Application Questions](#) [Budget](#) [Project Implementation Schedule](#) [Documents](#)

USD \$ 3,122,156.00 Requested

Clark County Social Service

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Las Vegas, NV 89106
United States

Telephone 702-455-5025

Fax

Web

EIN

https://www.clarkcountynv.gov/residents/assistance_programs/community_resources_management/index.php
083782953

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Eligibility [top](#)

Project Description

1. Is there a Sub-Recipient on the proposed project? If so include Sub-Recipients name, address, contact person and DUNS #.

If no Sub-Recipient put none

None - Sub-recipients to be determined (local homeless service provider agencies)

2. Provide the HCDA Citation for the proposed project.

NOTE: A copy of the HCDA Citation is in the Library tab.

105(a)(8) Public Services

3. Type of Project.

For definitions of project types refer to the Application Handbook in the Library.

- 1. Community Facilities/Infrastructure
- 2. Economic Development
- 3. Planning
- 4. Community Service
- 5. Housing Rehab

4. National Objective: Benefit to Low and Moderate Income (LMI) Persons.

- City/County/Census Tract:LMI-A
- Site Specific LMI-S (Income Survey required)
- Limited Clientele LMI-C
- Economic Development LMI-J
- LMI Housing LMI-H
- N/A

5. National Objective: Elimination or Prevention of Slum and Blight (NOT ELIGIBLE UNDER CDBG-CV)

NOTE: Include a copy of the declaration of Slum and Blight or the Redevelopment Area authorization passed by the City Council/County Commission as an attachment.

- Slum/Blight Area
- Slum/Blight Site Specific
- N/A

6. National Objective: Urgent Need: All criteria must be met:

NOTE: This grant funding provides for an interim solution to a problem of urgent nature until funding for a permanent solution can be secured. Contact the CDBG office before using this National Objective.

- Yes
- No

7. Project Beneficiaries

<input type="text" value="243"/>	Total number of individuals/jobs/businesses/households
<input type="text" value="243"/>	Total number of low/moderate income beneficiaries
<input type="text" value="100"/>	Percentage of LMI beneficiaries (Divide line 2 by 1) %
<input type="text" value="586.00"/>	TOTAL

8. Provide US Census or HUD LMISD

Please see link to the HUD LMISD web page in the Library Tab.

<input type="text" value="32 003"/>	Web link or HUD LMISD
<input type="text"/>	Census Tract
<input type="text"/>	Block Group
<input type="text" value="0.00"/>	TOTAL

9. Income Survey, Who conducted the survey and when? Date verified by CDBG staff.

NOTE: Attach survey methodology and details. If an Income Survey has not been completed please put "none".

N/A: Eligible clients served with Rapid Rehousing are literally homeless households that will fall under the presumed benefit category of "homeless persons" under the Limited Clientele LMI-C National Objective.

10. Provide a brief Scope of Work

NOTE: Provide a clear, concise description of the proposed project identifying how the project will prevent, prepare for, and respond to the coronavirus.

Clark County and our other jurisdictions are collaborating to implement a community-wide Rapid Rehousing program called Operation HOME! as a strategy to mitigate the spread of COVID-19 and specifically protect those who are unhoused and are at the highest risk of being negatively impacted by the virus, or those who have already been negatively impacted by COVID-19. The community's overall goal is to house 2,022 individuals experiencing homelessness by the end of 2022.

We, along with our jurisdictional counterparts, all plan to contract with local homeless service providers to implement the RRH program within their agencies. Braided funding would be used for these contracts, using ESG-CV funds for the rental assistance portion of the RRH program, and CDBG-CV funds for the case management/supportive services and program operations portion of the RRH program.

The program model for Case Management will be based on HUD CoC Supportive Services guidance (24 CFR 578.53) and eligible costs for the case management/supportive services provided by program case managers would be limited to those contained therein, with the exception of food. Per guidance from our HUD CPD representative, the program would be classified under Public Services Matrix Code 05Z. CDBG-CV State funds will be braided with ESG-CV State funds to serve at least 243 literally homeless households.

11. Is the proposed project part of a larger or phased project?

If not part of a larger project please put none as answer.

As stated above, the overall goal of Operation HOME! is to house 2,022 individuals experiencing homelessness by the end of 2022. CDBG-CV State dollars would be combined with collaborating jurisdictional CV dollars (ESG-CV, CDBG-CV, and ESG-CV State) to implement the Rapid Rehousing program as a strategy toward the broader goal of Operation HOME!

12. If phased, list the phases and a brief summary of each (past and future). Indicate if the City/County has researched funding for subsequent phases.

If not a phased project please put none in answer.

None

13. Does the City/County expect to receive \$750,000 or more in direct and indirect federal financial assistance during any fiscal year of the project?

NOTE: If so, the CDBG office requires a copy of the single audit for the year(s) of the project, if funded.

- Yes
- No

14. Provide project location include physical address or APN.

Various locations within Clark County (HUD LMISD County 003) to be determined through program enrollment at the time of service.

15. How is the proposed project currently being addressed?

There are currently RRH programs throughout Clark County, the majority of which are funded by HUD CoC as well as ESG grants (which have more restrictive parameters around eligible activities/services that can be provided). The Operation HOME! program will absolutely result in a new or quantifiable increase in services available to the target population, with a specific focus on those at-risk or impacted by COVID-19. Measures will be put in place to ensure no Duplication of Benefits.

Application Questions [top](#)

Some answers will not be presented because they are not part of the selected group of questions based on the answer to #14.

1. What is the need of the community and how was it determined? Please provide a brief summary of Tangible & Intangible community impacts that are expected to occur as a result of the proposed project.

An analysis of the Southern Nevada Coordinated Entry Community Queue was conducted to determine the number of clients experiencing homelessness who also have one or more conditions (per the CDC) that put them at an increased risk of severe illness (hospitalization, admission to the ICU, intubation or mechanical ventilations, or death) from the virus that causes COVID-19. There were more than 2,000 households on the community queue that meet this criteria. The CoC Data and Systems Improvement Working Group identified Rapid Rehousing as a strategy to quickly move these clients into housing and reduce their risk of illness from COVID-19 as well as mitigate the spread in the community. Based on the calculations used to determine projected numbers of households served through Clark County's CDBG-CV and ESG-CV funds, a formula was applied to the application amount to determine that 243 additional households would be served with braided ESG-CV State and CDBG-CV State funding.

2. How does the proposed project activity meet the need to prevent, prepare for, and respond to the coronavirus?

Utilizing housing units to improve social distancing and hygiene practices is a proven strategy to prevent, prepare for, and respond to the spread of coronavirus. Operation HOME! does this by: 1) providing COVID+ individuals with their own residence to allow them to quarantine properly and prevent them from spreading the virus to others, and 2) by providing unsheltered homeless living on the streets or utilizing congregate housing shelters with housing, they will be better able to practice social distancing and will be able to improve their hygiene practices.

3. What is the proposed response to prevent, prepare for, and respond to the coronavirus? Why is the proposed project required to prevent, prepare for, and respond to the coronavirus?

Since the onset of the pandemic, emergency shelters have struggled with social distancing among congregate sleeping and eating conditions. While the populations have been minimized in these locations to reduce the likelihood of outbreaks in shelters, the result is that many individuals have remained unsheltered during the pandemic. Best practice to respond to the coronavirus and reduce the spread is to ensure individuals have their own living spaces and access to water, soap, and hygiene products. Operation HOME! supports the depopulation of shelters, especially for those individuals at greater risk for illness from coronavirus, while providing pathways to permanent housing. The housing opportunities provided in this project serve to further mitigate the spread of the disease among the unsheltered community and agencies that serve this population.

4. How will the potential grantee know if the need has been met or the project has prevented, prepared for, and responded to the coronavirus?

Attach the title page and relevant pages of the plans.

Performance benchmarks and targets will be established at a community-level by the Rapid Rehousing Learning Collaborative with support from the SNH CoC Data and Systems Improvement Workgroup. Program-level performance will be evaluated monthly, including an evaluation of data and outcomes from an equity perspective. Reports will be provided to all collaborative participants, agency directors, funding jurisdictions, and Operation HOME! Leadership team. Corrective action will be established if the program fails to meet either community or program-level benchmarks.

5. Provide a clear, concise description of the proposed project identifying how the project will prevent, prepare for, and respond to the coronavirus. Fully describe all activities for all parts of the proposed project.

The goal of Operation HOME! is to permanently house 2,022 individuals and households experiencing homelessness by December 31, 2022. This specific project prioritizes those at increased risk of experiencing severe illness from COVID-19 by using best practice approaches of: Housing First, harm reduction, trauma-informed care, housing problem-solving, and progressive engagement. Using the community-wide coordinated entry system, individuals and households prioritized for this program will prevent the spread of coronavirus of the unsheltered homeless population. These mitigation efforts will support public health efforts to reduce the spread of the virus within the geographical area of Clark County, including the cities, towns, and unincorporated areas of the County. The core components of the program include: Housing Identification through community-driven landlord engagement and unit acquisition teams. Landlord Engagement Specialists will conduct outreach and recruitment activities, address potential barriers to participation, and negotiate screening criteria. The CCSS Landlord Engagement and Property Services (LEAPS) team will inspect units, set up client viewings, and support timely lease ups. For clients identified with COVID-19 infections, having a robust housing inventory allows for a timely move-in which supports the reduction of the virus spread. Rental and Move-In Assistance will be provided to clients to cover move-in costs, deposits, and rental and/or utility costs.

6. What level of environmental review is required for the proposed project?

If project is Exempt or Categorically Excluded, Not Subject to 24 CFR Part 58.5 the Environmental Review form MUST be attached to the application.

- Environmental Impact Statement (EIS)
- Environmental Assessment (EA)
- Categorically Excluded/ Subject to 24 CFR Part 58.5 (CEST)
- Categorically Excluded/Not Subject to 24 CFR Part 58.5 (CENST)
- Exempt

7. If the project requires an Environmental Impact Statement (EIS), Environmental Assessment (EA), or Categorically Excluded/Subject to 24 CFR Part 58.5, in what stage is the environmental review process?

Supportive services including case management is an activity that falls under the Categorically excluded activities not subject to § 58.5 (24 CFR 58.35(b)) level of review and is not required to comply with the National Environmental Policy Act (NEPA) or the related environmental laws and authorities listed at 24 CFR 58.5. The environmental review for these activities is already expedited and requires only completion of the Exempt/CENST environmental review format prior to providing services.

8. If other state or federal agencies are involved in this project and require an environmental review, provide the name of the agency and the contact persons names, phone number and email address.

U.S Department of Housing and Urban Development

Elizabeth McDargh
 Senior Environmental Officer, Region IX
 300 North Los Angeles Street
 Suite 4054
 Los Angeles, CA 90012
 elizabeth.mcdargh@hud.gov
 Phone: 213-534-2578

9. What are the anticipated short-term and or temporary environmental impacts associated with this project? Describe both positive and negative effects and, if necessary, proposed mitigation measures.

Providing housing to households experiencing homelessness is anticipated to improve the overall living environment of the beneficiaries (who would otherwise be living on the street). Environmental impacts are minimal, as households will be placed in existing units (Operation HOME! consists entirely of housing supportive services and rental assistance activities in existing residential buildings without any associated physical impacts, including repairs, rehabilitation, or new construction).

10. What are the anticipated long-term and/or permanent environmental impacts associated with this project. Describe both positive and negative effects and, if necessary, proposed mitigation measures.

There is a need for affordable housing within Clark County as Clark County's low-income households have disproportionately higher housing needs. From information provided in Taking Stock 2019, a Nevada Housing Division publication using American Community Survey data, the Las Vegas vacancy rate for low-income housing was between 5.4% and 6.2%. The overall cumulative impact of the project is expected to be positive and beneficial.

When analyzing the direct impacts associated with transportation, housing improvement, recreation, adequate capacity in schools, sufficient emergency service levels, health, economic development, and utilities there are no long term adverse impacts anticipated. Housing made available to program participants will remain in close proximity to mass transportation, employment, shops, schools and services. The reuse of existing residential structures can both cost less and save more energy than new construction.

Indirect long-term effects may include growth inducing effects and other impacts related to induced changes in the pattern of land use, population density or growth rate. Any indirect effects are determined to be minor. Land development, socioeconomic characteristics, community facilities and services, and natural features will not be adversely impacted by the project.

With the reduction of households experiencing homelessness on our Community Queue, our community will be able to provide a more timely response to clients at greater risk of illness from COVID-19. As housing will lead to improved health impacts, this will ultimately reduce stress on our public systems such as hospitals and emergency rooms.

11. Indicate whether the proposed project involves any of the following

- Historic structure (designated or 50+ years old)
- Historic or prehistoric site
- Historic District
- None

12. Will this project require or result in the involuntary displacement of any persons?

- Yes
- No

13. Describe impacts, other than environmental, both positive and negative, which are expected as a result of this project. Quantify as much as possible. If necessary, include an attachment to the application.

As a result of this project there will be a sizeable reduction in households experiencing homelessness. Efforts to identify, modify, and align both resources and community partnerships will allow the County to better serve the needs of its residents.

14. Please indicate if your project is one of the following

- Planning only
- Construction/Acquisition
- Neither

15. Has a plan or study previously been conducted for the same or a similar project?

-answer not presented because of the answer to #14-

16. IF "Yes", answer the following

-answer not presented because of the answer to #14-

17. A plan MUST contain a recommendation/option section. Explain when the recommendations will be implemented and who will be responsible for implementation. If no recommendations, explain why.

-answer not presented because of the answer to #14-

18. The proposed project is for:

-answer not presented because of the answer to #14-

19. Who holds title to the property involved?

-answer not presented because of the answer to #14-

20. In whom will the title be vested upon completion of the project?

-answer not presented because of the answer to #14-

21. Do any right-of-ways, easements, or other access rights need to be acquired? If "YES" when will the rights be acquired?

-answer not presented because of the answer to #14-

22. If the project requires water rights or well permits, have they been acquired? If "NO", when will the rights/permits be acquired?

-answer not presented because of the answer to #14-

Budget [top](#)

Funding Sources/Revenues	CDBG	Local Cash	Local In-Kind	State	Other Federal
CDBG-CV Round #1	USD\$ 4,731,978.00				
CDBG-CV (State)				USD\$ 3,122,156.00	
CDBG-CV Round #3	USD\$ 9,713,006.00				
ESG-CV Round #1					USD\$ 2,333,003.00
ESG-CV (State)				USD\$ 3,785,354.00	
ESG-CV Round #3					USD\$ 12,264,384.00
Total	USD\$ 14,444,984.00	USD\$ 0.00	USD\$ 0.00	USD\$ 6,907,510.00	USD\$ 14,597,387.00
Funding Tasks	CDBG	Local Cash	Local In-Kind	State	Other Federal
ESG-CV #1, ESG-CV State, ESG-CV #3: Rental Assistance				USD\$ 3,483,980.00	USD\$ 12,150,649.00
ESG-CV #2: Street Outreach					USD\$ 987,000.00
CDBG-CV #1, CDBG-CV State, CDBG-CV#3: Case Management	USD\$ 12,133,789.00			USD\$ 2,809,941.00	

CDBG-CV #1, CDBG-CV #3: CDBG Urban County Consortium Cities (Mesquite and Boulder City)	USD\$ 866,698.00				
ESG-CV State: Other Data Collection Expenses				USD\$ 55,675.00	
ALL: Administration	USD\$ 1,444,497.00			USD\$ 557,914.00	USD\$ 1,459,738.00
Total	USD\$ 14,444,984.00	USD\$ 0.00	USD\$ 0.00	USD\$ 6,907,510.00	USD\$ 14,597,387.00

Budget Narrative

CASE MANAGEMENT COSTS: Case manager & support staff salaries and supportive services will be paid with CDBG-CV State funds. Clark County will execute RRH contracts with homeless service providers to provide eligible rental & utility assistance, as well as services including housing search & placement, housing stability case management, mediation, legal services, & credit repair (paid by ESG-CV #1, State, and #2). Contracted service providers will serve approx 243 homeless households (HHs) who are at increased risk of experiencing severe illness from COVID-19 or have been impacted by COVID-19 to quickly transition into permanent housing. Performance outcomes will incl # of HHs served throughout the contract period, # of HHs placed in permanent housing each mo, # of HHs exiting RRH to any destination throughout the contract period, % of HHs exiting RRH to permanent housing throughout the contract period, avg # of days from entry into RRH to permanent housing throughout the contract period, avg dollar amount of rental & utility assistance & housing stability services provided to HHs per mo., avg length of time such services were provided to HHs throughout the contract period, % of returns to homelessness within 6 mos. of program exit throughout the contract period, & avg data quality % throughout the contract period. The contract periods will be date of award thru 6/30/22. Clark County staff will review monthly invoice reimbursement packets for eligible costs per CDBG-CV (case management based on CoC Supportive Housing Case Management/Supportive Services model) & allowable costs per service provider contracts, as well as monthly data reported on each of the deliverables above per program. Staff will monitor programs' policy & procedures, eligible costs, spend rate, & HMIS participation & data quality. Total contract costs are \$2,809,941

ADMINISTRATION COSTS: Personnel costs for each contracted service provider will be incl in their program budgets. Personnel costs for contract & fiscal oversight by Clark County are incl in the ADMIN portion of the budget. Positions can only be filled after funding award notice is received, per Clark County guidelines. The following will be filled (based on 15 mos): Grants Coordinator (1 full-time at 38-40 hours/week) at approx \$110,385; PT Management Analyst for Invoicing and Compliance (1 part-time at 20 hours/week) at approx \$25,975. At approx \$2,300/position, to incl laptop, accessories, & software, the total for computer/equipment will be \$4,600. Remaining. Costs for other ADMIN eligible expenses such as supplies, printing, training, technical assistance, etc. will be \$171,255 for a grand total of \$312,215.

Project Implementation Schedule [top](#)

Project Implementation Schedule

Task	Timeframe
PROJECT SET UP	
- Full schedule is attached	in "other documents"
- Outreach to providers	January 2021
- Close application process	March 2021
- Select agencies for OH!	March 2021
- Develop HMIS buildout	March 2021
- Execute agreements	April 2021
PROCUREMENT/BIDDING PROCESS	
- Finalize SOW with NHA	April 2021
PROJECT IMPLEMENTATION	
- Implement OH! training	March 2021
- Begin program services	April 2021
- Begin reporting for OH!	May 2021
- Quarterly reports due	October 2021
- 80% ESG-CV State expended	January 2022
- 80% CDBG-CV State expended	March 2022
- Quarterly reports due	April 2022
- 246 households served	June 2022
- Quarterly reports due	July 2022
PROJECT CLOSEOUT	
- All ESG-CV expended	September 2022
- 1,065 households served	September 2022
- All CDBG-CV expended	September 2026
Total	

Documents [top](#)

Documents Requested *	Required?	Attached Documents *
Environmental Review Exempt or Categorically Excluded/Not Subject to 24 CFR Part 58.5 MUST have the Environmental Review attached to the application	✓	(Part-58-Exempt-CENST) Environmental Review
(1) copy of the minutes from the two (2) public participation meeting.	✓	OH! Meeting Minute 03.16.21
Letters of Commitment on Secured Funds	✓	HUD CDBG-CV and ESG-CV Award Letter HUD CDBG-CV Funding Approval and Agreement
Letter of Intent on unsecured funds.	✓	ESG-CV State Unsecured Funds Letter of Intent CDBG-CV State Unsecured Funds Letter of Intent
LMISD & GIS Map	✓	LMISD & GIS Map: Clark County, Nevada
other documents		Project Implementation Schedule - Operation HOME! Rapid Rehousing Program
Signed copy of Method of Distribution	✓	Method of Distribution
Consolidated Plan and other Master Planning Document		

*ZoomGrants™ is not responsible for the content of uploaded documents.

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