

# AGENDA ITEM DEVELOPMENT REPORT

OFFICE OF THE COUNTY MANAGER  
CLARK COUNTY, NEVADA

**AIDR No.:** 3705

KEVIN SCHLLER  
County Manager

Date: 3/1/2023

Agenda Date: 3/21/2023

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Chief Financial Officer

Originating  
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**Issue: EMERGENCY SOLUTIONS GRANT/HUD  
GRANT PROGRAM**

JEFFREY M. WELLS  
Deputy County Manager

## **Subject/Title:**

Public Hearing to select FY2023-2024 Emergency Solutions Grant (ESG) projects.

## **Recommended Action:**

Conduct a public hearing to review the project recommendations of the Community Development Advisory Committee (CDAC), and select projects for inclusion into the FY2023 HUD Action Plan for a total of \$707,992 in FY 2023-2024 Emergency Solutions Grant (ESG) program funds to provide rapid rehousing, emergency shelter, and HMIS for individuals and families who are experiencing homelessness or at risk of entering homelessness; accept grant funds, and authorize the County Manager or his designee to execute any necessary agreements. (For possible action)

## **Summary:**

The Emergency Solutions Grant (ESG) Program provides grants to states, metropolitan cities, urban counties, and territories according to a formula set by the Department of Housing and Urban Development (HUD).

The objective of these funds is to engage homeless individuals and families living on the street, improve the number and quality of emergency shelters for homeless individuals and families, help operate those shelters, provide essential services to shelter residents, rapidly re-house homeless individuals and families, and to prevent families and individuals from becoming homeless.

Eligible activities that can be funded by the Clark County Emergency Solutions Grant include street outreach to provide essential services for unsheltered persons, emergency shelter operations and essential services for homeless clients residing at the shelters, homeless prevention and rapid re-housing assistance for housing relocation and stabilization services and short or medium term rental assistance, data collection through the Homeless Management information System (HMIS), and administrative costs.

Clark County will receive approximately \$707,992 in ESG FY 2023/2024 funds. Federal regulations limit and cap the amount of funds available for homeless assistance, which includes emergency shelter, essential services for sheltered clients, and street outreach at 60% of the award amount.

The estimated maximum amount allowed for homeless assistance is approximately \$424,795. The remaining amount of ESG funding can be used for rapid re-housing, homeless prevention, HMIS activities, and administrative costs (capped at 7.5% of the grant). However, HUD emphasizes the use of funds for rapid re-housing over the other eligible funding activities.

Per the HEARTH Act, collaboration is required with the local Continuum of Care (CoC) when making ESG funding recommendations. Priority populations and activities of emphasis identified by the CoC for FY 23 were as follows and in no particular order: rapid re-housing assistance and emergency shelter services for families, victims of domestic violence, youth, and programs aiming to keep families intact.

### **HUD's Consolidated Plan and Citizen Participation**

The Housing and Community Development Consolidated Plan for Fiscal Years 2020-2024 delineates the funding goals of Clark County for the federal funds it administers from the U.S. Department of Housing and Urban Development (HUD). Every year an annual action plan is submitted to HUD that incorporates BCC approved funding recommendations.

On November 4, 2022, Clark County advertised for non-profit agencies to apply for ESG funds. Program manuals and applications were made available to the public. The application deadline for submissions was on January 5, 2023.

On February 21, 2023, the CDAC and CoCEWG made funding recommendations. During the deliberation process, HUD and local priorities of funding emergency shelters and rapid re-housing projects and other funding such as C-CHIP were considered. Clark County staff ensured that no more than the allowable amount was allocated to homeless assistance (shelter and essential services for shelter residents) projects.

The initial recommendations for FY2023-2024 ESG funds were based off the award Clark County received last year which was \$690,821. The committee recommended funding eight (8) projects as well as the costs for an alternative database for HMIS data collection for our domestic violence program providers and administration. During the deliberation and recommendation process the committee voted for any official award differences to be distributed as follows:

- For emergency shelter if the official award is more or less than estimated the awards shall be adjusted by their percentage of the award for this category.
- For rapid rehousing if the award is more than estimates the additional amount will be added to St. Jude's Ranch for Children up to the \$8,000 of their original funding request. Any additional funding beyond \$8,000 will go to The Salvation Army. If the official award is less than estimated each award will be decreased by their percentage of the award for this category.

Since that meeting Clark County has received official notice of the actual award amount which is \$707,992. The award amounts have been adjusted per the instructions listed above.

Table I is included for the Board's information listing the committee recommendations for projects for Fiscal Year 2023 ESG funds. The Board is not restricted in its selections of projects by the committee's recommendations, other than meeting HUD requirements and priorities.

**Table 1**  
**Clark County Social Service**  
**Community Resources Management**  
**Emergency Solutions Grant (ESG) 2023-2024**  
**Funding Recommendations**

Emergency Shelter

<b>Applicant</b>	<b>Name of Program</b>	<b>Requested Funding</b>	<b>Committee Funding Recommendation</b>
Nevada Partnership for Homeless Youth	NPHY Emergency Shelter for Homeless Youth	\$71,000	<b>\$72,215</b>
HELP of Southern Nevada	Shannon West Homeless Youth Center	\$114,861	<b>\$106,199</b>
Safe Nest: Temporary Assistance for Domestic Crisis, Inc.	Emergency Shelter for Domestic Violence Victims	\$134,940	<b>\$118,943</b>
Family Promise of Las Vegas	Family Stabilization	\$75,000	<b>\$63,719</b>
SAFE House	Emergency Services Program	\$90,000	<b>\$63,719</b>
Puentes	Homeless Prevention Temporary Shelter	\$50,000	<b>\$0</b>

Rapid Rehousing

<b>Applicant</b>	<b>Name of Program</b>	<b>Requested Funding</b>	<b>Committee Funding Recommendation</b>
Lutheran Social Services of Nevada	Family Empowerment Program	\$65,678	<b>\$60,339</b>
St. Jude's Ranch for Children	Homeless Youth Families	\$80,000	<b>\$77,580</b>
The Salvation Army	Rapid Rehousing	\$200,000	<b>\$80,179</b>

<b>Emergency Shelter</b>	<b>\$424,795</b>
<b>Rapid Rehousing</b>	<b>\$218,098</b>
<b>HMIS</b>	<b>\$12,000</b>
<b>Clark County Administration</b>	<b>\$53,099</b>
<b>TOTAL</b>	<b>\$707,992</b>

The following is a brief summary of the discretionary projects that were received, reviewed, and are being recommended for funding by CDAC:

**Emergency Shelter**

- 1. Nevada Partnership for Homeless Youth – NPHY Emergency Shelter for Homeless Youth**  
**Requested: \$71,000** **CDAC Recommended: \$72,215**

Nevada Partnership for Homeless Youth (NPHY) provides youth with immediate shelter and supportive services. These services include basic medical care, weather appropriate clothing, access to educational and career opportunities, food and water, and transportation.

- 2. HELP of Southern Nevada – Shannon West Homeless Youth Center**  
**Requested: \$114,861** **CDAC Recommended: \$106,199**

The HELP of Southern Nevada Shannon West Homeless Youth Center (SWHYC) provides emergency and transitional housing with intensive supportive services in dormitory style housing (two youth per studio apartment room) to homeless and at-risk. SWHYC provides clients with essential daily needs, such as food, shelter, and clothing. Case managers work with youth and place high importance on improving mental and physical health, educational status, employment skills, and life skills to rehabilitate these youth to self-sufficiency and a healthy, safe standard of living. The SWHYC is also certified by the State of Nevada Substance Abuse Prevention and Treatment Agency to provide Level III Medium Intensity Residential Inpatient drug and alcohol treatment, Level I Outpatient drug and alcohol treatment, Level I Co-Occurring Disorder treatment and Comprehensive Evaluations.

- 3. Safe Nest: Temporary Assistance for Domestic Crisis, Inc. – Emergency Shelter for Domestic Violence Victims**  
**Requested: \$134,940** **CDAC Recommended: \$118,943**

Safe Nest promotes the eradication of domestic violence by providing a safe shelter, food, clothing, counseling, case management, education, employment training, counseling, support groups, and court advocacy services to individuals experiencing domestic violence. The shelter component provides 24-hour intake, 24-hour house hotline services, 24-hour access to Emergency Protection orders, as well as case management and other supportive services to the client.

- 4. Family Promise of Las Vegas – Family Stabilization**  
**Requested: \$75,000** **CDAC Recommended: \$63,719**

Family Promise provides emergency shelter, permanent housing, and supportive services to homeless families. Family Promise partners with 19 interfaith congregations to provide homeless families with overnight shelter, meals, and hospitality. Families served include single parent run households, including single fathers with children, dual parent families, and grandparents with children. Sheltered families regularly meet with a Family Promise caseworker to develop a plan to move them towards self-sufficiency and identify other needed resources.

**5. S.A.F.E. HOUSE – Emergency Services Program**

**Requested: \$90,000**

**CDAC Recommended: \$63,719**

S.A.F.E. House provides victims of domestic violence and their children with an immediate safe shelter, basic needs which include case management, medical and counseling services, and compassionate support and guidance to help them move towards a safe and self-sufficient life. Most clients arrive at the shelter through initial contact with the shelter crisis hotline followed up with the coordination of safe entry to the facility.

**6. Puentes – Homeless Prevention Temporary Shelter**

**Requested: \$50,000**

**CDAC Recommended: \$0**

Puentes proposed to provide a hotel voucher program for homeless families. This program is intended to serve as a temporary holding place while families await intake and placement into longer term or permanent housing. This application was not chosen for funding due to lack of experience, no previous performance for programs, no partners or collaborating organizations, and a poorly written application. CRM staff plans to engage with this organization to encourage their participation with the CoC, offer technical assistance, and other opportunities to strengthen their future applications.

**Rapid Rehousing**

**1. Lutheran Social Services of Nevada – Family Empowerment Program**

**Requested: \$65,678**

**CDAC Recommended: \$60,339**

Lutheran Social Services of Nevada's Family Empowerment Program will provide intensive case management and assistance with application fees, moving costs, utility and security deposits, and rent to clients of this program. Clients of this program will also receive case management and other stabilization services.

**2. St. Jude's Ranch for Children – Homeless Youth Families**

**Requested: \$80,000**

**CDAC Recommended: \$77,580**

St. Jude's Ranch in Boulder City, Nevada, has been providing services to traumatized, homeless youth for almost 50 years. Programs run by St. Jude's include: Therapeutic Residential Program, Community Foster Care, Pregnant and Parenting Teens Program, Transitional Living Program, Early Head Start/Early Intervention Program, Crossings, New Crossings, Child Focus, and Behavior Health Services. The Homeless Youth Families is a rapid re-housing program that places participants in community-based (scattered-site) housing and provides participants with intensive case management and other essential services such as job readiness, life skills counseling, transportation, and clothing assistance.

**3. Salvation Army – Rapid Rehousing**

**Requested: \$200,000**

**CDAC Recommended: \$80,179**

The Salvation Army Rapid Rehousing program assists families and individuals with housing stabilization services, utility assistance, and case management. In addition to this program the Salvation Army also offers afterschool programs for youth, parent education and child abuse prevention services, veteran's supportive services, and services for victims of human trafficking.

**Final Recommendation**

CDAC's recommendations are advisory and the Board of County Commissioners has final authority over the allocation of these monies, subject to Clark County meeting HUD requirements.

The Clark County ESG program is designed to provide services for homeless individuals and families by assisting them with securing safe housing and ultimately attaining self-sufficiency. All recipients are required to obtain referrals from the Coordinated Entry system and all data must be entered into our HMIS system.

Clark County will be responsible for underwriting the proposed projects. Clark County staff will prepare any agreements necessary with the subrecipients of this award once funds are available. Further, Clark County will be responsible for monitoring projects to ensure compliance with all federal and local legislation.



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KEVIN SCHILLER  
County Manager